Bidders Packet Construction Projects

- Compliance Plan & Agreement
- TERO Compliance Requirements
- Job Request Form
- TERO Classifications and Wage Rates
- Candidate Evaluation Form & Performance Evaluation Form
- Question & Answers



QIN TERO forms and information can be found on our website at:

www.quinaultindiannation.com

Click on departments then click TERO

Notice

The Quinault Indian Nation has a Tribal Employment Rights Ordinance (Title 97) in effect covering Indian Preference, Indian Employment, Training, Contracting and Sub-Contracting. All bidders must contact the Quinault Indian Nation Tribal Employment Rights Office to obtain all relevant information before bidding. The successful bidder must notify our TERO office in person before any work commences.

Every Employer with a Construction Contract, in the sum of \$10,000.00 or more, or more than one Contract in a 12-month period and the aggregate sum of those contracts is \$10,000.00 or more, shall pay a one-time fee of 1.75 percent of the total amount of each Contract. Such fee shall be paid by the Employer prior to commencing work On or Near the Reservation.

Any Employer that does not submit an acceptable Compliance Plan may be denied the right to commence or continue business within the boundaries of the Quinault Indian Nation Reservation as defined in Title 97.

Bidders are required to contact the TERO office for information concerning TERO requirements in the following areas:

- Wage Rates
- Indian Sub-Contracting

- Indian Employment
- Indian Training Opportunities

Please contact the TERO office should you have any questions or visit our website at www.quinaultindiannation.com for copies of Title 97 related information, forms and documents.

TERO Office Email: TERO@quinault.org

360.276.8215 x 4800

Evelyne Kalama

<u>TERO Manager</u> Cell: 360.324.9177 Email: ekalama@quinault.org

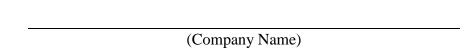
360.276.8215 x4805

Tribal Employment Rights Office

Quinault Indian Nation TERO P.O Box 189, Taholah, WA 98587 Phone: 360-276-8215 Ext. 4800 TERO@quinault.org

COMPLIANCE PLAN & AGREEMENT

for



Note: All Contractors/Subcontractors must meet with the TERO office.

Any covered entity not submitting a completed compliance plan will be denied the right to commence work on the Project. A compliance plan should be submitted at least 72 hours prior to starting project. All Contractors are required to submit a copy of the contract with the compliance plan to TERO.

Failure to comply with the TERO Ordinance may result in civil penalties.

Historically, Quinault Tribal members and other Indians have suffered discrimination in employment on and near the Quinault Reservation by being excluded from the employment market and experiencing discrimination when employed by private sector employers. As a result, Indians have suffered poverty and high unemployment rates, lost opportunities to learn needed skills or to participate in job training programs, lost opportunities for permanent/full time employment, and were not paid equal wage for equal work. To eliminate discrimination and insure that tribal members and other Indians on the Quinault Reservation will have preference in employment and training opportunities, the Quinault Nation established a Tribal Employment Rights Ordinance (TERO), Title 97 of the Quinault Tribal Code.

Project Information

Project Name:	Project No.
Location:	
Project Owner:	
Project Architect:	Phone:
Project Funding Agency:	
Funding Agency Contact:	Phone
Project Start Date:	
Project Completion Date:	
	tor Sub Contractor Union Non-Union
Contact Dayson	
T:41	
Phone:	Cell:
Email:	
Insurance Company:	
Policy:	
Scope of work performed:	
Construction Schedule/Business Plan:	
Work Commencement Date:	
Work Completion Date:	
Contract Amount:TEF	RO Fee 1.75%:
This agreement shall be for the life of this si	pecific project, This compliance plan serves as an

This agreement shall be for the life of this specific project, This compliance plan serves as an invoice – payment must be paid prior to commencing work.

Identification of Key Personnel

A Key Employee is defined as one who is in a top supervisory position or performs a critical function such that an Employer would risk likely financial damage or loss if that task were assigned to a person unknown to the Employer.

Name	Position/Classification	Licensed Yes/No	Hourly Rate	Length with Company

ALL SUPERVISORY KEY PERSONNEL LISTED ABOVE ARE REQUIRED TO ATTEND THE TERO PRE-CONSTRUCTION MEETING, WHICH WILL BE HELD PRIOR TO THE BEGINNING OF WORK ON THE PROJECT IDENTIFIED ON THIS COMPLIANCE PLAN.

Employment Rights Fee

Every Employer with a construction contract in the amount of \$10,000 or more, or more than one contract in a 12 month period and the aggregate sum of those contracts is \$10,000 or more, shall pay a one-time fee of 1.75% of the total amount of each contract. Such fee shall be paid by the Employer prior to commencing work on this project.

Identification of Sub-Contractors

It shall be the Prime/General Contractor's responsibility to provide copies of this TERO Compliance Plan and Agreement form to all their subcontractors and suppliers. All Subcontractors must secure an approved TERO Compliance Plan and Agreement **prior** to the commencement of any portion of work activity they will be involved in. The Prime and all subcontractors are required to attend a TERO Pre-Construction meeting prior to the beginning of work.

Company Name	Phone	Scope of Work	Estimated Start Date

Manpower Requests

Provide a preliminary estimate of workers (in addition to permanent and key employees) that your company will require for completing the work on this project. List classification/skill, number needed, starting date, and pay rate. A TERO Dispatch form and follow up call to TERO at least forty-eight (48) hours prior to identified "start date" is required.

Attach a copy of Personnel Manual and Company application to be used in selection process.

Skill/Qualification	Start Date	No	Pay Rate	Special Instruction

Training and Salary

The Employer agrees that all local Indian employees will receive adequate training for the position for which they are hired. All native employees will be evaluated and paid in accordance with a training plan set forth between the contractor and TERO.

All contractors shall compensate their Employees at a rate not less than the approved Quinault Construction wage scale specified for their trade or the prevailing wage scale per Contract requirements. If the company is signatory to a Construction trade union, the current union pay scale with fringe benefits of that trade will be paid, in cash, unless otherwise specified through any other compliance plan or Contract; provided, that it is not less than the Quinault Construction wage scale.

Emergency Replacement Workers

Employers operating during hours when the TERO office is closed (i.e. weekends, holidays, etc.) who are in need of workers to fill a vacancy will be authorized to place an emergency worker to fill the vacancy. This emergency placement shall be allowed for no longer than seventy-two (72) hours. The TERO will be notified of such hires immediately upon the next working day and the position will be filled by TERO worker(s) unless none are available. The TERO Office hours are between 8 AM-4:30 PM Mon-Fri

Notify TERO by email or call our cell phones listed.

Termination/Layoff

No TERO workers shall be terminated except for cause as provided in the contractor's personnel policies.

No TERO worker, who can perform the work required, shall be terminated through layoff or reduction in force while a non-Indian or non-local Indian employee in the same craft is still employed. If employees are laid off by crews, classifications or other categories, qualified TERO workers shall be transferred to crews or positions that will be retained.

Enforcement

The TERO Manager or Compliance Officer has the right to make on-site inspections and conduct compliance investigations at all sites where employment is taking place under the provisions of this compliance plan.

Employers ensure and maintain a working environment free of harassment, intimidation, and coercion at all sites in all facilities at which the employees are assigned to work. Employers shall specifically ensure that all supervisors are aware of and carry out the Employers' obligations under the TERO ordinance.

The Employer agrees to comply with all rules and regulations set forth in the TERO Ordinance. This agreement is affirmed in writing by the appropriate company officer.

TERO Pre-Construction Meeting

A TERO Pre-Construction meeting is required to provide each contractor and their supervisory personnel orientation on the TERO requirements and procedures. The meeting must occur prior to the project start date. The Prime/General Contractor shall be responsible for contacting TERO to schedule the meeting and for providing notification of meeting date and time to their subcontractors.

Meeting Date	Location	Time
ΓERO Personnel		

TERO Understanding and Acceptance

Quinault Nation Tribal Employment Rights Office

	Understanding & Acceptance
understand t in this TER	, I hereby certify that I have received and he Quinault Nation Tribal Employment Rights Office (TERO) requirements set forth D Compliance Plan and Agreement, and hereby agree to accept the responsibility of with the described obligations and requirements.
Dated this _	day of, 20
Project:	Project No
Contractor:	Sub-Contractor:
Address:	
	Fax:
Printed Nam	e:Title:
Signature: _	Date:
	TERO ATTEST
Compliance me by the Q (TERO) Titl	
Signature	TERO Compliance Officer or Representative
	NOTICE TO PROCEED
On behalf o	TERO Compliance Plan and Agreement has been received and is fully acceptable. If the Quinault Nation TERO, authorization to begin work on the above-described reby granted.
Signature	Date Date

ATTACHMENT A

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DESCRIPTION OF TERO COMPLIANCE REQUIREMENTS

DESCRIPTION OF TERO COMPLIANCE REQUIREMENTS

The Quinault Indian Nation Tribal Employment Rights Program is authorized by Title 97 of the Quinault Tribal Code. Title 97 establishes the Tribal Employment Rights Office and the requirements for compliance.

- 1. **EMPLOYMENT REQUIREMENTS.** The intent of TERO is to achieve employment and training opportunities for the local Indian workforce. Pursuant to Title 97, Indian preference will be required on all employment and training opportunities. All Permanent and Key Employees, who will be utilized on this project, must be identified in this TERO Compliance Plan by name and title, with a complete description of duties each will be performing on this project.
 - A. **Key Employee** is defined as one who is in a top supervisory position or performs a critical function such that an Employer would risk likely financial damage or loss if that task were assigned to a person unknown to the Employer. Any claims that the employee possesses a "specialized skill" in order to be designated a key employee shall require written proof, including resume of work history, certificates, licenses, etc. A complete description of duties for each "key employee" listed must be attached to this TERO Compliance Plan. TERO will review the information submitted and determine whether the employee is in fact a key employee.
 - B. <u>Hiring</u>. The Employer agrees to utilize the TERO Hiring Hall to fill their manpower request, and must provide a minimum of seventy two (72) hours' notice and a job description on the manpower needs to the TERO office. The TERO staff will attempt to accommodate the Employer in the timeliest manner, matching the specified needs with a TERO referral that meets the minimum of qualifications. TERO will certify <u>in writing</u> when a qualified TERO referral is not available.
 - C. <u>TERO Dispatching.</u> All TERO referrals or "Dispatches" will be made from Hiring Hall listings of Local Indian Workforces. The hiring hall lists contain names of unemployed Indian workers who have indicated that they are available for work and their skill level. Once a name is taken from the Hiring Hall List, the individual's name will be provided to the Employer. If that worker possesses the minimum threshold of qualification, then they are referred for the opportunity. All TERO referrals will report to work with a TERO Referral form in hand, unless a copy has been faxed/ mailed/hand-delivered prior to the referral's first day of work. The Employer shall contact TERO regarding any worker who reports to the job site without a TERO Referral Form in hand. (See Attachment B).
 - D. <u>TERO Job Request</u>. This form provides a space for the Employer to give a brief job summary, including company name, address, and phone number, position title/classification, start date, start time, rate of pay anticipated length of employment, tools required, who to see, etc. The TERO referral of "dispatch" shall sign the pay rate offered. All dispatch forms shall require dates and signatures of the Employer and a TERO Representative. Unsigned forms will be considered invalid. Employers should review the dispatch form and discuss it with the referral/worker his/her first day of work. Any revisions

to the work opportunity, identified on the original dispatch form, regarding position/title, duties, rate of pay, etc. must be reported to TERO prior to any revisions taking place. (See Attachment B).

- E. <u>Local Indian Workforce</u> is defined as any member of a federally recognized tribe who resides either within the exterior boundaries of the Quinault Indian Reservation or within 60 miles of the Reservation.
- F. <u>Hiring Hall</u>. The main TERO Hiring Hall is located at the Taholah Administration Building at 1214 Aalis St. Taholah, WA 98587.
- G. <u>Training</u>. All training opportunities or Training Special Provisions (TSP) requirements must be identified prior to the commencement of work activity on this project. Training opportunities shall be filed through the same process described under Section C "Hiring", and through coordination with the TERO Employment and Training Program components to locate individual(s) who may already be in an apprenticeship program for which the opportunity will exist.
- H. <u>Layoff</u>. TERO referred workers will have priority in all work opportunities. In the event that a lay-off becomes necessary, a TERO worker with skills, and in some cases key employee, will be retained. Daily TERO monitoring and a review of weekly certified payroll reports will be made to assure that opportunities are not being eliminated by revising the duties of Key Personnel or Employees.
- I. <u>Disciplinary Action</u>. Employers must report any disciplinary action taken against a TERO referred worker in written form, providing name, date of incident(s), individual(s) involved, names of witnesses, location of incident, etc. Any disciplinary action taken against a TERO worker will be kept on record at TERO.
- J. <u>Termination</u>. Employers must discuss termination of an Indian worker with TERO prior to final action. In instances of <u>deliberate acts</u> of safety violation, damage to property, or act of violence, the Employer shall have the right to dismiss the employee immediately. Failure to provide TERO with a notice of impending termination for other matters may result in a violation of this agreement.
- K. <u>Employer Policies</u>. The Employer must submit a copy of its employee policies <u>prior</u> to the commencement of work activity for TERO review and approval. In case of any conflict or dispute between company policies and with the TERO requirements, Title 97 will govern. An Employer may be required to demonstrate that a challenged employment practice is jobrelated for the position in question and consistent with business necessity.
- L. <u>Drug Testing.</u> Employment must be offered prior to requiring a "pre-employment" drug test. The TERO must be notified and provided a copy of the Employer's pre-employment drug testing policies. Documentation must be provided that all permanent and key employees have complied with the drug testing requirements prior to the commencement of their work activity on this project. It is the contractor's responsibility to do drug testing.

2. WAGE RATES/FRINGE BENEFITS/PAYROLL REPORTS

- A. <u>Wages and Fringe Benefits</u>. The prime contractor and their subcontractor(s) must submit a table of wages to be paid. All contractors shall compensate their employees at a rate not less than the approved Quinault Construction wage scale specified for their trade or the prevailing wage scale per contract requirements. TERO referrals must receive pay equal to the Employer's permanent employees and waived workers performing the same duties/job descriptions. If the company is signatory to a construction trade union, the current union pay scale with fringe benefits of that trade will be paid, in cash, unless otherwise specified through any other compliance plan or contract; provided, that it is not less than the Quinault Construction wage scale. TERO referrals will receive all fringe benefits in cash, unless the worker is a union member. TERO referrals will not be required to join a union to procure or retain employment. Each worker must receive a paycheck with an explanation of workweek, payroll number, regular and over-time hours, and all deductions taken.
- B. <u>Certified Payroll Reports</u>. All contractors and subcontractors must submit a biweekly- certified payroll report. <u>Certified payroll reports submitted to the contracting agency will not satisfy this requirement.</u> Payroll reports must contain the name, address, social security number, classification/title, hourly rate, over-time rate, number of regular and over-time hours worked that pay period and deductions <u>for each worker</u> the employee has on the project. <u>Failure to submit certified payroll reports on a weekly/timely basis will constitute grounds for a "violation" and possible sanctions against the Employer.</u>
- C. <u>Payroll Deductions</u>. No payroll deductions indirectly or directly will be taken from the full wages earned, other than tax withholding and permissible deductions outlined in the United States Federal Labor and Standards Act (FLSA) and this TERO Agreement, so long as the deduction does not take the employee below federal minimum wage for the workweek.
- D. <u>Pay Day Schedules</u>. TERO workers will receive their pay on the same day as the Employer's permanent and key employees. All employees must receive their paycheck for the previous week's work hours no later than the close of the workday every Thursday or Friday; whichever may be the last working day of the week for the Employer.
- E. <u>Distribution of Payroll</u>. Payroll checks must not be distributed to anyone other than the worker for whom the check is made out to, unless the worker has given written permission to release their check to specifically named individual.

3. **CONTRACTING AND SUBCONTRACTING.**

- A. The General Contractor and Subcontractor shall give preference to Quinault TERO Certified Native American Owned (NAOB), all subcontracting opportunities on this project. A list of Quinault Native American Owned Businesses is available from TERO. TERO NAOBs are subject to the same terms of this agreement and are required to submit a Compliance Plan and Agreement for TERO approval prior to the start of work activity.
- B. <u>Notification of Subcontracting Opportunity</u>. Contractors bidding on projects on or near the Quinault Reservation must provide notification to TERO providing the name of the Project, project owner, funding source, location and listing of subcontract opportunities. Once it has been determined that the project is located on or near the Quinault Reservation, contractors must provide copies of "notice of subcontracting opportunity" forms, by email, mail, or fax transmission. If you do not wish to use the attached form, provide copies of letters notifying NAOBs of the opportunity and attach U.S. Post Office certified mail receipts. Notification must be made in good faith, providing adequate information about scope of work opportunity and time-line for response. (See Attachment D Notice of Subcontracting Opportunity).
- C. <u>Response to Notice of Subcontracting Opportunity</u>. Once the deadline for responses to the "Notification of Subcontracting Opportunity" has elapsed, the Contractor will provide TERO with a written explanation of the responses and the decision on the subcontract award. TERO will retain a copy in the project file.
- 4. **RELIGIOUS ACCOMMODATION.** Employer agrees to make reasonable accommodation to the religious beliefs of Indian workers. TERO will assist the Employer in identifying "reasonable accommodation."
- 5. <u>TERO FEE</u>. A TERO Fee will be assessed at <u>1.75%</u> of the total contract award amount for contracts totaling \$10,000 or more. No fees shall be passed on to the contracting entity, including but not limited to as a change order or as part of the bid or Contract amount.
 - <u>Change Orders</u> must be reported to TERO immediately upon approval from the funding/contracting agency. Adjustments to the TERO Fee amount will be made accordingly. If the change orders are not reported that is considered a violation.
- 6. **PROJECT MONITORING.** TERO shall have the right to make on-site inspections during regular working hours in order to monitor a contractor's compliance. TERO also has the authority to inspect and copy all relevant records of a contractor, of the contractor's signatory unions or subcontracts, to speak with workers on the contractor's or subcontractor's job site and to engage in similar investigatory inspection activities. Any potential violation will be documented and processed pursuant to the procedures provided in Title 97. Continuous violation may result in sanctions against the Employer as provided in Title 97.

7. **COMPLAINTS.**

- A. <u>On-The-Job Incidents</u>. TERO referrals are advised to make complaints for incidents occurring on the job through the procedures outlined in the Employer policies prior to filing a complaint with TERO. The Employer must provide notice to TERO once a complaint is filed and provide information on the action taken to resolve the matter and final disposition of the matter once it is settled.
- B. <u>Discrimination</u>. If a TERO referred worker feels they have been discriminated against because they are Indian, they may file a complaint with TERO. The complaint must be employment related.
- C. <u>Complaint Investigation</u>. TERO will investigate complaints on-site pursuant to the procedures provided in Title 97.
- 8. **FAILURE TO COMPLETE COMPLIANCE PLAN.** Failure to complete this compliance plan thoroughly and submit <u>prior to the commencement of work on the above described project,</u> will be construed as a refusal to comply and may result in a "Notice of Violation." The Quinault TERO will make every effort to work cooperatively with the Employer named on this agreement. However, when willful disregard for these requirements are evident, the sanctions afforded will be utilized to the fullest extent of the law.

ATTACHMENT B

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Job Request Form

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EMPLOYEE DISPOSITION FORM

TERO Dispatch Form TRIBAL EMPLOYMENT RIGHTS OFFICE

Project:				_
Location:				
DISPATCH INFO	RMATION & JOB SUI	MMARY	(TO BE COMPLETED BY EMPLOYER)	
Company Name:				
Address:				
Phone:	Fax:		Cell:	
Classification/Title:				
Hourly Pay Rate: \$				
Start Date:	_Time:AM _	PM	Job Length	
Whom to Report to:		Title:		
Brief Job Summary:				
Tools/Equipment required: _				
Employer will provide the fo	llowing:			
Employer Signature:			Date:	
UNDERSTANDING	AND ACCEPTANCE (7	го ве со	OMPLETED BY DISPATCHING WORKER)	
classification/title, at no less the above named company, and que first attempt to resolve the mate of a written complaint. I further	an the hourly rate state testions regarding pay, tter with my Employer. I understand that it is roort to work for employer.	ed. I unde paydays o If issues o my respor er tax pur	the above named company for the stated job erstand that TERO does not issue payroll for the or any discrepancy of pay related matters, I must cannot be resolved TERO will intervene upon receipnsibility to carry proper identification and proof of rposes. I also understand that it is not TERO'S dentification required.	•
I HEREBY ACCEPT THIS JO)B DISPATCH		I DECLINE THIS DISPATCH	
Dispatch Signature:			Date:	
TERO Official			_ Date:	
Would you rehire this empl	oyee? YesN	o No	ot Sure	

RATE THIS EMPLOYEE, ON A SCALE OF 1-10, ON THE FOLLOWING:

Attendance		
Knowledge of skills required fo	r the job/classification for which they were referred	
Knowledge of proper use of too	ols or equipment required for this position	
Used time productively		
Ability to work cooperatively w	rith others	
Attitude		
Other:		
	AUTHORIZED EMPLOYER REPRESENTATIVE	
	on provided above will be taken in the strictest of confidentiality, and assessing the level of skill and training needs of TERO referred	
Employer Representative:	Date;	
Please Return to: Quinault TERO P.O Box 189 Taholah, WA 98587 PH: (360) 276-8211 ext.4806 FX: (360) 276-4191		
	Date Received by TERO Representative: TERO Official:	

NOTICE OF SUBCONTRACTING OPPORTUNITY

Date:		
Project Name:		
Location:		
Project Owner		
Project Architect:		
Project Funding Agency:		
Funding Agency Contact:		
	CONTRACTOR	INFORMATION
Name:		Contract #:
Address:		
Phone:	Fax:	Email:
(TERO) referred our company to y and fill out the following item(s) opportunities for Quinault Nation Bid opening Date is// Time:/	your company, and we look it would assist this content of the TERO Native American (and this company AMPM	will welcome bid until/
bidding on: Authorized Signature of Prime Co		
RESPONSE FROM TERO CERTIFIED) NATIVE AMERICAN OW	/NED BUSINESSES
Upon notification of this opportu description of work to be bid on:	nity, our company reque	ested, received or were given the opportunity to review
	the opportunity to bid ogiven the opportunity to	on the above named division/project. negotiate for the above division. Comments:
Company Name:		CIB #
Owner Name/Contract:		Title:
Address:		
Insurance/Bonding Company:		
Phone:	Fax:	Cell/Email:
CC: QIN TERO U.S. Pos	tal Fax Hand	Delivered Other

ATTACHMENT C

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Prevailing Wage

TERO CLASSIFICATIONS AND RATES

Building Construction Updated 10/11/2021

Trade	Job Classification	TERO Min.	Mid	TERO Max
Asbestos Worker		\$26.45	\$33.04	\$36.62
Carpenter		\$28.51	\$38.73	\$48.94
Carpenter Tender		\$22.36	\$32.76	\$43.16
Cement Masons		\$28.34	\$37.76	\$46.95
Drywall Applicator		\$24.73	\$37.43	\$50.12
Drywall Tapers		\$30.68	\$40.25	\$49.81
Electricians		\$24.38	\$39.12	\$53.85
Flaggers		\$24.92	\$30.62	\$36.31
Flagger(traffic control supervisor)		\$27.74	\$32.81	\$37.87
General Laborer		\$24.90	\$32.26	\$39.61
Heavy Equipment Operator		\$35.27	\$43.51	\$51.74
Iron Worker		\$29.99	\$41.24	\$52.48
Landscaper		\$12.41	\$14.46	\$16.50
Painter		\$22.23	\$26.04	\$29.84
Pipe Layer		\$25.21	\$32.98	\$40.74
Plumber Pipe Fitter		\$28.15	\$43.64	\$59.12
Roofer		\$21.91	\$29.22	\$36.53
Tree Trimmer		\$21.91	\$29.22	\$36.53
Tree Trimmer Ground Person		\$16.81	\$25.81	\$34.81
Tree Trimmer Operator		\$19.39	\$30.11	\$40.82
Tree Trimmer Sprayer		\$38.38	\$38.54	\$38.71
Truck Driver Class A		\$18.57	\$31.68	\$44.78
Truck Driver Class B		\$17.99	\$31.10	\$44.20

All construction projects conducted on or near the Quinault Indian Nation will utilize the wage list provided, unless the project is a federal project using federal dollars then Davis Bacon wages will apply. Union contracts will pay union scale wages plus fringe benefits. The wage scale is the least amount that can be paid to the TERO Clients for the positions listed. The funding source will determine the wages used. Please contact the TERO office if you have any questions. Wages will be adjusted when needed.

Quinault Indian Nation

Tribal Employment Rights Office (TERO) PO Box 189 Taholah, WA 98587

email: ekalama@quinault.org
TERO@quinault.org

All TERO forms, documents and information can be

Contractor	Date	
Tribal Employment Rights Manager	Date	
Tribal Employment Rights Commission	Date	

Quinault TERO Hiring Hall Procedures ****

Quinault Indian Nation

Tribal Employment Rights Office HIRING HALL PROCEDURES

I. Labor Pool

In order to be considered in the Quinault Indian Nation labor pool, applicants must adhere to the following:

A. Application Process:

- 1. Must be 18 years of age.
- 2. Complete a TERO application and any other applicable supplemental forms. These forms must be updated annually (October 1st) or if any changes occur in the data on the application or supplemental.
- 3. Submit any of the following (if applicable) to be placed into your file:
 - a. Resume
 - b. Copy of enrollment card with enrollment number and Tribal affiliation; or if a supporter of a Quinault family submit a completed "Verification of Supporting Quinault" form
 - c. Any certificate, license, degree or additional information that may apply to the type of employment you are seeking
 - d. A copy of your drivers or any special license (i.e. bus, truck, etc.)
 - e. Union affiliation and status (if you are a member)
 - f. Any other applicable information

B. Sign In Process:

- 1. The TERO office maintains three sign in books located as follows:
 - a. One in Taholah at the Admin Building directly outside the TERO office doors.
 - b. One in Queets at the Admin Building
 - c. One at the TANF office in Hoquiam
- 2. In order for the TERO office to know that you are available and looking for employment, you need to sign in at either the Taholah, Hoquiam or Queets site on a monthly basis (or on a/ weekly basis depending on the busy season). You may do this in two ways:
 - a. By coming in and signing the books
 - b. By phoning or emailing a TERO staff member and requesting they sign you in
- 3. Be sure to let us know when you call in what type of work you are seeking. Also, if you do not provide a way for the TERO office to reach you, you will not be considered

for employment.

II. Referral/Placement Process:

A. Notification of Opening:

When the TERO staff is notified of a job opening, potential candidates will be selected from the labor pool. Names will be compiled from those who have a current application on file and who have signed or phoned in within the past month under the requested job classification. (Note: because some jobs are recurring in nature, an Employer may request a specific employee for the position so please keep your status active otherwise you will not be eligible for a referral from TERO). After this step, a list of available individuals will be prepared.

B. Pre-Screening Process:

- 1. The files of all individuals on the list will be reviewed to see that they meet the minimum qualifications for the position.
- 2. The TERO office will then check the tribal enrollment status and create a priority listing according to the following tier (It is up to the person applying for work to get the proper enrollment documentation to TERO):
 - a. Federally funded Employers:
 - i. Local Indians
 - ii. Indian who are not local Indians
 - b. Non-Federally funded Employers:
 - i. Enrolled Quinaults
 - ii. Supporters of Quinault families as defined in Title 97
 - iii. Other Indians
- 3. The TERO office checks previous placement history. Anyone who had previously been referred by TERO and had been terminated with cause, had failed to show up for an interview without notice or who has a poor performance record and who has failed to provide the TERO office with an adequate reason for their action will be placed on a low priority status or on a no-rehire list for a specific period of time depending on the type of action involved. This time period will range anywhere from 1-3 months. Some reasons for a low priority status include but are not limited to:
 - a. Being under the influence of intoxicants or chemicals while on duty
 - b. Failure to report to work and notify the Employer without good reason
 - c. Failure to show up for an interview without notification or good reason
 - d. Providing TERO with false information
 - e. Insubordination
 - f. Deliberate or careless conduct endangering the safety of self or fellow workers
 - g. Theft or intentional destruction of Employer property
 - h. Excessive absenteeism and/or tardiness
 - i. Poor work performance

4. Some Employers request that we pre-screen for specific skills at which time we will develop a pre-screening questionnaire based on the qualification criteria set forth. Also an Employer may request that all potential employees be required to submit to a drug test before employment. We will advertise within the job announcement of such special requirements.

C. Referrals:

After TERO makes a recommendation to prospective Employers based on the above prescreening process, the first priority list will be provided to the Employer for selection or to set up interviews.

The Employer then notifies the TERO office of individuals selected for employment or interviews. The TERO office then contacts the individuals and completes a referral card with one copy for the employee to take to the Employer and one copy for the TERO files.

The above procedures are general procedures and may vary depending on the Employer and at the discretion of the TERO office. It is important to note that any employee that is placed with an Employer and does a good job generally is requested back by the Employer for rehire.

TERO Candidate Evaluation Form

Candidate Name:			Pos	ition	·	
Interviewer Name:			Inte	rviev	v Dat	te:
						Comments if question not applicable}
1=Unsatisfactory, 2=Below Av	erag	ge, 3=	-Ave	rage	, 4 = <i>E</i>	Above Average, 5=Outstanding
						Comments
Related Education/Training/Certification	1	2	3	4	5	
Communication Skills	1	2	3	4	5	
Technical Ability	1	2	3	4	5	
Practical Application	1	2	3	4	5	
Overall Understanding	1	2	3	4	5	
Professional Appearance	1	2	3	4	5	
Direct Answers	1	2	3	4	5	
Writing Ability	1	2	3	4	5	
Clarity of Ideas	1	2	3	4	5	
Problem Solving	1	2	3	4	5	
Accountable	1	2	3	4	5	
Likes Challenges Offered	1	2	3	4	5	
Working with Others	1	2	3	4	5	
Team Player	1	2	3	4	5	
Motivated to Work	1	2	3	4	5	
Fit for Project/Position	1	2	3	4	5	
Overall Rating:	1	2	3	4	5	
Comments:						
Reviewer Signature:						Date Signed:

Employee Name:			[Date Hired:	
Job Title:			F	Reviewer:	
Date of Review:			1	Next Review:	☐ 30 Days ☐ 90 Days ☐ 1 Year
Performance Evaluation	Excellent	Good	Fair	Poor	Comments
Job Knowledge					
Productivity					
Work Quality					
Technical Skills					
Work Consistency					
Enthusiasm					
Cooperation					
Attitude					
Initiative	\perp				
Work Relations					
Creativity					
Punctuality					
Attendance					
Dependability					
Communication Skills					
Leadership Ability					
Overall Rating					
Development Opportunities Reviewer's Comments					
By signing this form you are business listed below and is	confirming th	nis evaluation	n is true to	the best of your	knowledge as a representative of the from the Quinault Indian Nation TERC

Business Name

Date

Reviewer's Signature

Tribal Employment Rights Ordinance

Questions & Answers

The following presents a listing of some of the most common inquiries made about Indian Preference and Tribal Employment Rights Offices (TEROs)

1. WHAT IS TERO?

There are two (2) main elements of TERO:

- A. Conceptual—TERO is a sovereignty based, self-help, and systematic approach to Indian and economic self-reliance or self-determination.
- B. Programmatic—TERO is also a Tribal enforcement and compliance program that monitors employers to ensure optimal benefits are attained from Federal and Tribal employment laws, regulations, policies and procedures.

2. WHAT IS THE PURPOSE OF TERO?

To access more employment & training opportunities for Native Americans, and to provide more business & economic opportunities for businesses owned by Native Americans.

3. WHAT IS THE LEGAL BASIS FOR TERO?

A tribe's authority to enact and enforce an Indian employment preference is grounded in its inherent sovereign powers of self-government. This legal doctrine is the most basic principal of Indian laws and is supported by a host of Supreme Court decisions. These decisions have held that "Inherent sovereign powers derive from the principle that certain powers do not necessarily come from delegated powers granted by express acts of Congress, but are inherent powers of a limited sovereign which have never been extinguished. Tribes have a basic relationship with the federal government as sovereign powers. This is recognized in both treaties and federal statutes. The sovereignty of tribes has been limited from time to time by treaties and federal legislation; however, what has not been expressly limited remains within tribal sovereignty." One important area in which the inherent powers of tribes clearly apply is in the right of tribes to regulate and tax all commerce activity within the jurisdictional boundaries of their reservations. A full and accurate explanation of tribal sovereignty is found in Felix S. Cohen's Handbook of Federal Indian Law.

4. WHAT ARE THE BASIC REQUIREMENTS OF TERO?

All employers operating within tribal jurisdiction are required to provide Indian Preference in employment, training, contracting, subcontracting and all other aspects of employment. Below are six (6) major provisions found in most TERO Ordinances that employers must agree to:

- A. Submit an acceptable compliance plan detailing employer workforce needs and the steps to be taken to ensure Indian Preference.
- B. Utilize the TERO Hiring Hall for all referrals and consider Indian applicants before interviewing or hiring non-Indian workers.

- C. Agree to hire no less than a specific number of Indians in each job classification and cooperate with tribal training programs to hire a certain amount of trainees.
- D. Eliminate all extraneous job qualification criteria or personnel requirements, which may act as a barrier to Indian employment. TEROs are guided by EEOC guidelines for verifying legitimate Bona-Fide Occupational Qualifications (BFOQs).
- E. Agree to acknowledge and respect tribal religious beliefs and cultural differences and to cooperate with the TERO to provide reasonable accommodation.
- F. Tribes have found the most effective means by which they can ensure Indian Preference compliance is through the endeavors of their own TERO enforcement programs. The success of TERO programs can be directly attributed to the fact that these programs embody all of the critical elements listed above. Since TEROs are the core of an effective tribal employment rights effort, a close examination of TERO is necessary.

5. WHAT IS THE EXTENT OF TERO JURISDICTION?

To the extent of what is legally described or defined by treaty or legislation which is the exterior boundaries of the reservation, including ceded territories and lands where jurisdiction has not been extinguished.

6. IS THERE A DIFFERENCE BETWEEN TRIBAL & INDIAN PREFERENCE?

Yes, with jurisdiction on tribal projects which are funded, owned, and operated by the tribe (i.e. Tribal Enterprises), tribes can require tribal preference. This is permissible under the federal law because tribes are exempt from Title VII of the Civil Rights Act, Executive Order 11246 and most other employment rights legislation.

- A. Indian Preference is permissible under some federal laws i.e. Indian Staff Determination Act, Buy Indian Act and under most federal laws.
- B. Executive Order 11246 Provides: "Contractors or subcontractors extending such a preference shall not, however, discriminate among Indians on the basis of religion, sex, or tribal affiliation and the use of such a preference shall not excuse a contractor from complying with other requirements contained in this chapter."

7. ARE TERO FEES LEGAL?

Yes, tribal authority to impose fees is equal to that of any government. Licenses, fees and, in some cases, taxation are a valuable sources for financing tribal government operations. TERO Programs have the unique characteristics of being able to generate their own operating income and contribute to the tribal general fund.

- A. Employers can realize substantial savings since tribal taxes pre-empt state and other local taxation on reservation projects often to the benefit of the employer. The average TERO fee is 2.5% substantially lower than most states.
- B. The TERO has the responsibility to ensure the due process of the employer under the tribal ordinance and that only qualified and screened referrals are made to the employer.

8. WILL TERO FEES INCREASE THE COST OF THE PROJECT?

No. The Quinault TERO fee is 1.75%, which is much lower than the state taxes that the contractor might otherwise pay.

A. The Federal Highway Administration (FHWA) allows a 1% flow through for highway contractors, which means they can pass up to 1% of their tribal tax/fee burden on to the agency. This provides another incentive to support TERO. The remaining amounts are the contractors' responsibility and like other federal, state, county and local taxes/fees, must come out of the contractors' pocket.

9. IS INDIAN PREFERENCE "REVERSE DISCRIMINATION?"

No, there is no such thing as reverse discrimination; simply stated, discrimination is discrimination no matter who does it to whom. Indian preference is defined as a "*political preference, not a racial one*" which exists because of the nation-to-nation relationship America has always enjoyed with tribes since Columbian times. TEROs do not violate any U.S. Equal Protection Laws.

A. In *Morton v. Mancari*, the court held that "the preference as applied, granted to Indians not as a discrete racial group, but rather as members of quasi-sovereign tribal entities." Subsequently, the Indian preference classification is not racially, but politically based and as such does not violate Title VII or any other federal employment law.

10.ARE THERE ANY EXEMPTIONS TO TERO REQUIREMENTS?

Yes, there are several exemptions. Direct employment by federal/state governments, schools, churches and some non-profits are not covered by the TERO. Some tribes also exempt themselves from TERO coverage. It is important to note, however, that any contract or sub-contract let by any of these entities is covered by TERO.

11. WILL TERO INTERRUPT MY DAILY BUSINESS OPERATIONS?

No, since TEROs are pro-active, TERO and employer sign the compliance agreements before the commencement of work, which prevents disputes. Most TERO ordinances provide for compliance and enforcement visits to the worksites during normal business hours but not to the detriment of operations. TEROs sanctioning employers for violations may shut down operations but only in severe disputes and in accordance with the applicable law.

12. WHAT SANCTIONS DO EMPLOYERS FACE FOR VIOLATIONS OF TERO?

Violation of TERO requirements may result in severe sanctions. If tribes determine that employers willfully and intentionally breached TERO requirements they may:

- A. Deny such a party the right to commence or continue business on the reservation.
- B. Impose a civil fine on such party (at Quinault, the range is \$100 to \$1000 per violation per day, depending on the size of the contract).
- C. Terminate or suspend such party's operation and deny them the rights to conduct further business on the reservation.
- D. Order such party to dismiss any illegally hired non-Indians, take action to ensure future compliance and to make back payment of any lost wages be paid to aggrieved Indians.

13.ARE EMPLOYERS PROTECTED AGAINST UNFAIR TERO VIOLATION CHARGES?

Yes, the first level of protection comes from the TERO enforcement officer who handles the charge. These officers are trained to deal with facts and merits of the case before taking action. The TERO Commission provides a second level of protection by hearing grievances and again weighing the

facts and merits of the case before making determinations. Beyond the TERO Commission, grievants can seek relief in the tribal and federal courts.

14. CAN SANCTIONS IMPOSED BY THE TERO COMMISSION BE APPEALED?

Yes. Sanctions imposed by the TERO Commission can be appealed in tribal court. Appeals of tribal court decisions can be made to the federal court system.

A. It is important to note that only one (1) appeal to a TERO Commission and tribal court has ever been appealed to the federal court. The case ended at the Ninth Circuit Court of Appeals , which upheld the TERO Commission and the tribal court decisions.

15.HOW HAVE VARIOUS FEDERAL, STATE, AND OTHER AGENCIES VIEWED TERO AND INDIAN PREFERENCE IN THEIR OPERATIONS?

When TEROs first appeared in the late seventies there was opposition from some and indifferences from others. Over the years a great deal of progress has been made, some by direct legal action but most through pro-active, non-adversarial, synergistic effort. The results are Indian preference and TERO provision, policies and procedures figure prominently in the following:

- ➤ The Civil Rights Handbook
- ➤ The Job Training and Partnership Act
- ➤ The Small Business Administration 8(a) Program
- Public Law 93-638, The Indian Education Assistance & Self Determination Act of 1974
- > HUD Regulations
- ➤ BIA Acquisitions Assistance Agreement 84-1
- ➤ EEOC/TERO Contracts

- > Department of Commerce
- ➤ Economic Development Administration
- OFCCP Indian Employment Initiative
- > FHWA ISTEA "Indians in Highway Construction Initiative"
- ➤ US DOL/BAT Notice 84-1
- ➤ Indian Education Impact and Programs under PL 81-815 (construction) and PL 91-874 (OPS/Admin)

16.DO TERO REFERRALS GET SPECIAL TREATMENT ON THE JOB?

No, TERO referrals should be treated like any other qualified employee with the same performance expectations and requirements. Special treatment of preference category employees serves only to isolate them and set them up for disparate or discriminatory treatment.